## **Ghana Constitution 1960**

## Preliminary Note by Francis Bennion

The following is the text of the 1960 Ghana Constitution, the first Constitution of the country after it became an independent republic by virtue of the Ghana Independence Act 1957. It is placed here on my website, as well as also being on it as part of my 1962 book <u>The Constitutional Law of Ghana</u> because I have found there is a demand for it to be available separately. The page numbering shown is that of the book.

In 1959-61 I was in Ghana, on secondment from the Westminster Parliamentary Counsel Office, so that I could draft the Constitution and other Constitutional legislation and help in the training of Ghanaian lawyers as legislative drafters. I wrote the book to explain the work my colleagues and I had done during that period.

Page 473

## THE CONSTITUTION OF THE REPUBLIC OF GHANA

[1<sup>st</sup> July 1960]

## **ARRANGEMENT OF ARTICLES**

## Article

## PAGE

## PART I—POWERS OF THE PEOPLE

1.	Powers of the people	476
	Realisation of African unity	
	Powers of the people entrenched	

## PART II—THE REPUBLIC

4.	Declaration of Republic	476
5.	Territories	476
6.	Regions	477
7.	National Flag	477

## PART III-THE PRESIDENT AND HIS MINISTERS

## Head of the State

8.	Head of the State	
9.	Term of office	

## First President

10.	First President	47	17
-----	-----------------	----	----

Page 474

## Election of President and Assumption of Office

11.	Election of President	477
12.	Assumption of office	478
	Declaration of fundamental principles	

## **Official Seals**

14.	Official Seals	47	79	9
-----	----------------	----	----	---

## Ministers and Cabinet

15.	Appointment of Ministers	479
16.	The Cabinet	179
17.	Tenure of office of Ministers	179

## Supplemental Provisions as to President

18.	Presidential Commissions	479
19.	Salary and allowances of President	480

## PART IV—PARLIAMENT

20.	The Sovereign Parliament	481
21.	The National Assembly	481
22.	Sessions of the Assembly	
	Dissolution of the Assembly	
24.	Legislation	
25.	Presidential addresses and messages	

## PART V—PUBLIC REVENUE AND EXPENDITURE

#### Taxation

26.	Restriction on taxation	48	8	3
-----	-------------------------	----	---	---

## Custody of Public Money

27.	Public funds	483
28.	Public revenue	483
29.	Payments out of public funds	483
30.	Excess expenditure	484

## Moneys granted by Vote of the National Assembly

31.	Moneys granted on the annual estimates	484
32.	Moneys granted on provisional and supplementary estimates	484
33.	Extraordinary grants	485

## Expenditure out of Contingencies Fund

34.	Expenditure out of	Contingencies	Fund	5

## Public Loans

35.	Granting of loans	485
36.	Raising of loans	486
	The public debt	

## Audit of Public Accounts

38.	The Auditor-General	486
39.	Duty to audit and report	486

*Page* 475

## PART VI-LAW AND JUSTICE

## Laws of Ghana

40.	Laws of Ghana	486
	Superior and Inferior Courts	
41.	Superior and inferior courts	487
	Provisions as to Superior Courts	
42. 43.	Jurisdiction Composition of courts	
	Judges of the Superior Courts	
44. 45. 46.	Chief Justice Judges Salaries and pensions	488
	Attorney-General	
47.	Attorney-General	488
	President's powers of mercy	
48.	President's powers of mercy	489
	PART VII—HOUSES OF CHIEFS	
49. 50.	Houses of Chiefs Composition and functions	
	PART VIII—THE PUBLIC SERVICES	
51. 52.	The Public Services Retiring allowances	
	PART IX—THE ARMED FORCES	
53. 54.	Prohibition of irregular forces Powers of Commander-in-Chief	
	PART X—SPECIAL POWERS FOR FIRST PRESIDENT	
55.	Special powers for first President	490

WE THE PEOPLE OF GHANA, by our Representatives gathered in this our Constituent Assembly,

\_\_\_\_\_

IN EXERCISE of our undoubted right to appoint for ourselves the means whereby we shall be governed,

IN SYMPATHY with and loyalty to our fellow-countrymen of Africa,

Page 476

IN THE HOPE that we may by our actions this day help to further the development of a Union of African States, and

IN A SPIRIT of friendship and peace with all other peoples of the World,

DO HEREBY ENACT and give to ourselves this Constitution.

# This Constitution is enacted on this twenty-ninth day of June, 1960 and shall come into operation on the first day of July, 1960.

## PART I

## POWERS OF THE PEOPLE

**1. Powers of the people.** — The powers of the State derive from the people, by whom certain of those powers are now conferred on the institutions established by this Constitution and who shall have the right to exercise the remainder of those powers, and to choose their representatives in the Parliament now established, in accordance with the following principle—

That, without distinction of sex, race, religion or political belief, every person who, being by law a citizen of Ghana, has attained the age of twenty-one years and is not disqualified by law on grounds of absence, infirmity of mind or criminality, shall be entitled to one vote, to be cast in freedom and secrecy.

**2. Realisation of African unity.**—In the confident expectation of an early surrender of sovereignty to a union of African states and territories, the people now confer on Parliament the power to provide for the surrender of the whole or any part of the sovereignty of Ghana.

**3. Powers of the people entrenched.**—The power to repeal or alter this Part of the Constitution is reserved to the people.

## PART II

#### THE REPUBLIC

**4. Declaration of Republic.**—(1) Ghana is a sovereign unitary Republic.

(2) Subject to the provisions of Article Two of the Constitution, the power to provide a form of government for Ghana other than that of a republic or for the form of the Republic to be other than unitary is reserved to the people.

**5. Territories.**—Until otherwise provided by law, the territories of Ghana shall consist of those territories which were comprised in Ghana immediately before the coming into operation of the Constitution, including the territorial waters.

*Page 477* 

**6. Regions.**—Until otherwise provided by law, Ghana shall be divided into the following Regions, which shall respectively comprise such territories as may be provided for by law, that is to say, the Ashanti Region, the Brong-Ahafo Region, the Central Region, the Eastern Region, the Northern Region, the Upper Region, the Volta Region, and the Western Region.

**7. National Flag.**—The Flag of Ghana shall consist of three equal horizontal stripes, the upper stripe being red, the middle stripe gold and the lower stripe green, with a black star in the centre of the gold stripe.

## PART III

## THE PRESIDENT AND HIS MINISTERS

#### Head of the State

**8. Head of the State.**—(1) There shall be a President of Ghana, who shall be the Head of the State and responsible to the people.

(2) Subject to the provisions of the Constitution, the executive power of the State is conferred upon the President.

(3) The President shall be the Commander-in-Chief of the Armed Forces and the Fount of Honour.

(4) Except as may be otherwise provided by law, in the exercise of his functions the President shall act in his own discretion and shall not be obliged to follow advice tendered by any other person.

(5) The power to repeal or alter this Article is reserved to the people.

**9. Term of office.**—The term of office of the President shall begin with his assumption of office and end with the assumption of office of the person elected as President in the next following election, so however that the President may at any time resign his office by instrument under his hand addressed to the Chief Justice.

#### First President

**10. First President.**—<u>KWAME NKRUMAH</u> is hereby appointed first President of Ghana, having been chosen as such before the enactment of the Constitution in a Plebiscite conducted in accordance with the principle set out in Article One of the Constitution.

#### Election of President and Assumption of Office

**11. Election of President.**—(1) An election of a President shall be held whenever one of the following events occurs, that is to say—

(a) the National Assembly is dissolved, or

(b) the President dies, or

(c) the President resigns his office.

(2) Provision shall be made by law for regulating the election of a President, and shall be so made in accordance with the following principles-

*Page* 478

(a) any citizen of Ghana shall be qualified for election as President if he has attained the age of thirty-five years;

(b) the returning officer for the election shall be the Chief Justice;

(c) if contested, an election held by reason of a dissolution of the National Assembly shall be decided by preferences given before the General Election by persons subsequently returned as Members of Parliament, or, if no candidate for election as President obtains more than one-half of the preferences so given, by secret ballot of the Members of the new Parliament;

(d) if contested, an election held by reason of the death or resignation of the President shall be decided by secret ballot of the Members of Parliament.

(3) If an election is to be decided by balloting among the Members of Parliament and a President has not been declared elected after five ballots the National Assembly shall be deemed to be dissolved at the conclusion of the fifth ballot.

(4) Where a person has been declared by the Chief Justice to be elected as President his election shall not be questioned in any court.

**12.** Assumption of office.—(1) The President shall assume office by taking an oath in the following form, which shall be administered before the people by the Chief Justice—

I ..... do solemnly swear that I will well and truly exercise the functions of the high office of President of Ghana, that I will bear true faith and allegiance to Ghana, that I will preserve and defend the Constitution, and that I will do right to all manner of people according to law without fear or favour, affection or ill-will. So help me God.

(2) Instead of taking an oath the President may if he thinks fit make an affirmation, which shall be in the like form with the substitution of *affirm* for *swear* and the omission of the concluding sentence.

**13. Declaration of fundamental principles.**—(1) Immediately after his assumption of office the President shall make the following solemn declaration before the people—

On accepting the call of the people to the high office of President of Ghana I ..... solemnly declare my adherence to the following fundamental principles—

That the powers of Government spring from the will of the people and should be exercised in accordance therewith.

That freedom and justice should be honoured and maintained.

That the union of Africa should be striven for by every lawful means and, when attained, should be faithfully preserved.

That the Independence of Ghana should not be surrendered or diminished on any grounds other than the furtherance of African unity.

That no person should suffer discrimination on grounds of sex, race, tribe, religion or political belief.

Page 479

That Chieftaincy in Ghana should be guaranteed and preserved.

That every citizen of Ghana should receive his fair share of the produce yielded by the development of the country.

That subject to such restrictions as may be necessary for preserving public order, morality or health, no person should be deprived of freedom of religion or speech, of the right to move and assemble without hindrance or of the right of access to courts of law.

That no person should be deprived of his property save where the public interest so requires and the law so provides.

(2) The power to repeal this Article, or to alter its provisions otherwise than by the addition of further paragraphs to the declaration, is reserved to the people.

**Official Seals** 

**14. Official seals.**—There shall be a Public Seal and a Presidential Seal, the use and custody of which shall be regulated by law.

#### Ministers and Cabinet

**15. Appointment of Ministers.**—(1) The President shall from time to time appoint by instrument under the Presidential Seal persons from among the Members of Parliament, who shall be styled Ministers of Ghana, to assist him in his exercise of the executive power and to take charge under his direction of such departments of State as he may assign to them.

(2) The power to repeal or alter this Article is reserved to the people.

**16.** The Cabinet.—(1) There shall be a Cabinet consisting of the President and not less than eight Ministers of Ghana appointed as members of the Cabinet by the President.

(2) Subject to the powers of the President, the Cabinet is charged with the general direction and control of the Government of Ghana.

(3) The appointment of a Minister as a member of the Cabinet may at any time be revoked by the President.

(4) The power to repeal or alter this Article is reserved to the people.

17. Tenure of office of Ministers.—The office of a Minister of Ghana shall become vacant—

- (a) if the President removes him from office by instrument under the Presidential Seal; or
- (b) if he ceases to be a Member of Parliament otherwise than by reason of a dissolution; or
- (c) on the acceptance by the President of his resignation from office; or
- (d) immediately before the assumption of office of a President.

## Supplemental provisions as to President

**18. Presidential commissions.**—(1) The office of the President shall be executed, in accordance with advice tendered by the Cabinet,

#### Page 480

by a Presidential Commission consisting of three persons appointed by the Cabinet—

- (a) during an interval between the death or resignation of a President and the assumption of office by his successor; and
- (b) whenever the President is adjudged incapable of acting.

(2) Any functions of the President which, by reason of the illness of the President or his absence from Ghana or any other circumstance cannot conveniently be exercised by him in person, may, so long as he is not adjudged incapable of acting, be delegated by the President to a Presidential Commission consisting of three persons appointed by him:

Provided that nothing in this section shall be taken to prejudice the power of the President, at any time when he is not adjudged incapable of acting, to delegate any exercise of the executive power to some other person.

(3) A Presidential Commission may act by any two of its members, and if any vacancy arises by reason of the death of a member the vacancy shall be filled by the Cabinet or by the President, according to which of them appointed the deceased member.

(4) The President shall be deemed to be adjudged incapable of acting if the Chief Justice and the Speaker—

(a) have jointly declared that, after considering medical evidence, they are satisfied that the President is, by reason of physical or mental infirmity, unable to exercise the functions of his office, and

(b) have not subsequently withdrawn the declaration on the ground that the President has recovered his capacity.

(5) If, at the time when a Presidential Commission falls to be appointed under section (1) of this Article, the number of Ministers in the Cabinet is less than eight or there are no Ministers in the Cabinet, then, for the purpose of the appointment of a Presidential Commission and the

tendering of advice to the Commission as to the membership of the Cabinet in the first instance, one or more persons shall be deemed to be included in the Cabinet as follows:—

The person or persons who last ceased to be in the Cabinet shall be deemed to be included and, if the number remains less than eight, the person or persons who before him or them last ceased to be in the Cabinet shall also be deemed to be included, and so on until the number is not less than eight.

Persons shall be deemed to be included whether or not they are still Ministers, and persons who ceased to be members of the Cabinet on the same day shall be treated as having ceased to be members at the same time whether or not the fact that they are all deemed to be included raises the number above eight.

**19. Salary and allowances of President.**—(1) The President shall receive such salary and allowances, and on retirement such pension, gratuity and other allowance, as may be determined by the National Assembly.

Page 481

(2) The salary and allowances of the President shall not be reduced during his period of office.

(3) Salaries and allowances payable under this Article are hereby charged on the Consolidated Fund.

#### PART IV

## PARLIAMENT

**20. The Sovereign Parliament.**—(1) There shall be a Parliament consisting of the President and the National Assembly.

(2) So much of the legislative power of the State as is not reserved by the Constitution to the people is conferred on Parliament; and any portion of the remainder of the legislative power of the State may be conferred on Parliament at any future time by the decision of a majority of the electors voting in a referendum ordered by the President and conducted in accordance with the principle set out in Article One of the Constitution:

Provided that the only power to alter the Constitution (whether expressly or by implication) which is or may as aforesaid be conferred on Parliament is a power to alter it by an Act expressed to be an Act to amend the Constitution and containing only provisions effecting the alteration thereof.

(3) Subject to the provisions of Article Two of the Constitution, Parliament cannot divest itself of any of its legislative powers:

Provided that if by any amendment to the Constitution the power to repeal or alter any existing or future provision of the Constitution is reserved to the people, section (2) of this Article shall apply in relation to that provision as if the power to repeal or alter it had originally been reserved to the people.

(4) No Act passed in exercise of a legislative power expressed by the Constitution to be reserved to the people shall take effect unless the Speaker has certified that power to pass the Act has been conferred on Parliament in the manner provided by section (2) of this Article; and a certificate so given shall be conclusive.

(5) No person or body other than Parliament shall have power to make provisions having the force of law except under authority conferred by Act of Parliament.

(6) Apart from the limitations referred to in the preceding provisions of this Article, the power of Parliament to make laws shall be under no limitation whatsoever.

(7) The power to repeal or alter this Article is reserved to the people.

**21. The National Assembly.**—(1) The National Assembly shall consist of the Speaker and not less than one hundred and four Members, to be known as Members of Parliament.

(2) The Members shall be elected in the manner provided by a law framed in accordance with the principle set out in Article One of the Constitution, and the Speaker shall be elected by the Members.

Page 482

(3) There shall be freedom of speech, debate and proceedings in the National Assembly and that freedom shall not be impeached or questioned in any court or place out of the Assembly.

(4) The President may attend any sitting of the National Assembly.

(5) The power to repeal or alter this Article is reserved to the people.

**22.** Sessions of the Assembly.—(1) There shall be a new session of the National Assembly once at least in every year, so that a period of twelve months shall not elapse between the last sitting of the Assembly in one session and the first sitting thereof in the next session.

(2) The President may at any time by proclamation summon or prorogue the National Assembly.

(3) The power to repeal or alter this Article is reserved to the people.

**23. Dissolution of the Assembly.**—(1) The President may at any time by proclamation dissolve the National Assembly.

(2) The President shall in any case dissolve the National Assembly on the expiration of the period of five years from the first sitting of the Assembly after the previous General Election.

(3) If an emergency arises or exists when the National Assembly stands dissolved, the President may by proclamation summon an assembly of the persons who were Members of Parliament immediately before the dissolution and, until the majority of results have been declared in the General Election following the dissolution, the assembly shall be deemed to be the National Assembly.

(4) The power to repeal or alter this Article is reserved to the people.

**24. Legislation.**—(1) Every Bill passed by the National Assembly shall be presented to the President who shall—

(a) signify his assent to the Bill, or

(b) signify his assent to a part only of the Bill and his refusal of assent to the remainder, or

(c) signify his refusal of assent to the Bill.

(2) On the signifying by the President of his assent to a Bill passed by the National Assembly or to a part thereof, the Bill or that part thereof, as the case may be, shall become an Act of Parliament.

**25.** Presidential Addresses and Messages.—(1) At the beginning of each session of the National Assembly the President shall deliver to the Members of Parliament an address indicating the policies proposed to be followed by the Government during that session.

(2) At least seven days before each prorogation of the National Assembly the President shall deliver to the Members of Parliament an address indicating the manner and results of the application of the policies of the Government during the preceding period and otherwise setting forth the state of the Nation.

(3) If circumstances render it impracticable for the President himself to deliver any such address, he may instead send a message to the National Assembly embodying the address.

(4) In addition to delivering any address or sending any message under the preceding provisions of this Article, the President may at any time deliver an address to the Members of Parliament or send a message to the National Assembly.

(5) Every message sent by the President to the National Assembly shall be read to the Members of Parliament by a Minister.

## PART V

## PUBLIC REVENUE AND EXPENDITURE

### Taxation

**26. Restriction on taxation.**—(1) No taxation shall be imposed otherwise than under the authority of an Act of Parliament.

(2) The power to repeal or alter this Article is reserved to the people.

#### Custody of Public Money

**27. Public funds.**—There shall be a Consolidated Fund and a Contingencies Fund, together with such other public funds as may be provided for by law.

**28.** Public revenue.—(1) The produce of taxation, receipts of capital and interest in respect of public loans, and all other public revenue shall be paid into the Consolidated Fund unless required or permitted by law to be paid into any other fund or account.

(2) The President may, in relation to any department of State, direct that a separate public account be established for the department and that the revenue of the department be paid into that account.

**29.** Payments out of public funds.—(1) Expenditure shall not be met from any public fund or public account except under a warrant issued by authority of the President.

(2) Whenever a sum becomes payable which is charged by law on a public fund or on the general revenues and assets of Ghana, the President or a person authorised by him in that behalf shall cause a warrant to be issued for the purpose of enabling that sum to be paid.

(3) A warrant may be issued by authority of the President for the purpose of enabling public money to be applied—

(a) as part of moneys granted for the public service by a vote of the National Assembly under this Part of the Constitution, or

(b) in defraying, in the manner provided by Article Thirty-four of the Constitution, urgent expenditure authorised under that Article, or

(c) in performance of an agreement to grant a loan made under Article Thirty-five of the Constitution.

Page 484

#### 30. Excess expenditure.—Where—

(a) money is drawn out of a public fund or public account for the purpose of being applied as part of moneys granted for a particular public service by a vote of the National Assembly, but

(b) the money so drawn proves to be in excess of the amount granted for that service, particulars of the excess shall be laid before the National Assembly and, if the National Assembly so resolve, the amount originally granted for the service in question shall be treated for accounting purposes as increased to include the amount of the excess.

#### Moneys granted by Vote of the National Assembly

**31. Moneys granted on the annual estimates.**—(1) The President shall cause to be prepared annually under heads for each public service estimates of expenditure, other than expenditure charged by law on a public fund or on the general revenues and assets of Ghana, which will be required to be incurred for the public services during the following financial year; and, when approved by the Cabinet, the estimates so prepared (which shall be known as "the annual estimates") shall be laid before the National Assembly.

(2) Each head of the annual estimates shall be submitted to the vote of the National Assembly but no amendment of the estimates shall be moved.

(3) A vote of the National Assembly approving a head of the annual estimates shall constitute a grant by the Assembly of moneys not exceeding the amount specified in that head to be applied within the financial year in question for the service to which the head relates.

**32. Moneys granted on provisional and supplementary estimates.**—(1) If it appears that the vote of the National Assembly on any heads of the annual estimates will not be taken before the commencement of the financial year to which they relate, the President shall cause to be prepared under those heads estimates of the expenditure which will be required for the continuance of the public services in question until the said vote is taken; and, when approved by the Cabinet, the estimates so prepared (which shall be known as "provisional estimates") shall be laid before the National Assembly.

(2) If, after the National Assembly has voted upon the annual estimates for any financial year, it appears that the moneys granted in respect of any heads thereof are likely to be insufficient or that expenditure is likely to be incurred in that year on a public service falling under a head not included in the annual estimates, the President shall cause to be prepared under the relevant heads estimates of the additional expenditure; and, when approved by the Cabinet, the estimates so prepared (which shall be known as "supplementary estimates") shall be laid before the National Assembly.

(3) Sections (2) and (3) of Article Thirty-one of the Constitution shall apply in relation to provisional and supplementary estimates as they apply in relation to the annual estimates:

#### Page 485

Provided that, where an item of expenditure is included both in provisional estimates and in the annual estimates, a grant in respect of that item shall not by virtue of this section be taken to have been made more than once.

**33. Extraordinary grants.**—In addition to granting moneys on estimates of expenditure the National Assembly may, if satisfied that it is necessary in the public interest to do so, make any extra ordinary grant of money for the public service, including a grant on a vote of credit, that is a grant of money to be used for a purpose which, for reasons of national security or by reason of the indefinite character of the service in question, cannot be described in detailed estimates.

#### Expenditure out of Contingencies Fund

## 34. Expenditure out of Contingencies Fund.—(1) Where in the opinion of the President—

(a) money is urgently required to be expended for a public service, and

(b) the payment thereof would exceed the amount granted by the National Assembly for that service or the service is one for which no amount has been so granted, and

(c) it is not practicable to summon a meeting of the National Assembly in sufficient time to obtain the necessary grant,

the President may by executive instrument authorise the money required to be drawn from the Contingencies Fund.

(2) An executive instrument made under this Article shall specify the head under which the expenditure in question would have been shown if it had been included in the annual estimates.

(3) As soon as is practicable after an executive instrument has been made under this Article— (a) the instrument shall be laid before the National Assembly, and

(b) a resolution authorising the transfer to the Contingencies Fund from a public fund specified in the resolution of an amount equal to the amount of the expenditure to which the instrument relates shall be moved in the National Assembly by a Minister authorised in that behalf by the President.

(4) In addition to sums transferred under section (3) of this Article, the National Assembly may from time to time authorise the transfer from the Consolidated Fund to the Contingencies Fund of sums required to maintain an adequate balance therein.

#### Public Loans

**35.** Granting of loans.—(1) The President may on behalf of the Republic enter into an agreement for the granting of a loan out of any public fund or public account if he thinks it expedient in the public interest so to do.

(2) If the National Assembly so resolve, agreements entered into under this Article for amounts exceeding the amount specified in the Assembly's resolution shall not become operative unless ratified by the Assembly.

Page 486

(3) As soon as is practicable after an agreement has been entered into under this Article, particulars of the agreement, and of the borrower and the purpose for which the loan is required, shall be laid before the National Assembly.

**36. Raising of loans.**—No loan shall be raised for the purposes of the Republic otherwise than under the authority of an Act of Parliament.

**37.** The public debt.—(1) The public debt, interest thereon, sinking fund payments in respect thereof, and the costs, charges and expenses incidental to the management thereof are hereby charged on the general revenues and assets of Ghana.

(2) The power to repeal or alter this Article is reserved to the people.

#### Audit of Public Accounts

**38. The Auditor-General.**—(1) There shall be an Auditor- General, who shall be appointed by the President and who shall not be removable except by the President in pursuance of a resolution of the National Assembly supported by the votes of at least two-thirds of the total number of Members of Parliament and passed on the ground of stated misbehaviour or of infirmity of body or mind.

(2) The Auditor-General shall retire from office on attaining the age of fifty-five years or such higher age as may be prescribed by law.

(3) The Auditor-General may resign his office by writing under his hand addressed to the President.

(4) The salary of the Auditor-General shall be determined by the National Assembly, is hereby charged on the Consolidated Fund and shall not be diminished during his term of office.

**39.** Duty to audit and report.—(1) The accounts of all departments of State shall be audited by the Auditor-General who, with his deputies, shall at all times be entitled to have access to all books, records, stores and other matters relating to such accounts.

(2) The Auditor-General shall report annually to the National Assembly on the exercise of his functions under section (1) of this Article, and shall in his report draw attention to irregularities in the accounts audited by him.

## PART VI

## LAW AND JUSTICE

#### Laws of Ghana

**40.** Laws of Ghana.—Except as may be otherwise provided by an enactment made after the coming into operation of the Constitution, the laws of Ghana comprise the following—

(a) the Constitution,

(b) enactments made by or under the authority of the Parliament established by the Constitution,

*Page* 487

(c) enactments other than the Constitution made by or under the authority of the Constituent Assembly,

(d) enactments in force immediately before the coming into operation of the Constitution,

(e) the common law, and

(f) customary law.

#### Superior and Inferior Courts

**41.** Superior and inferior courts.—(1) There shall be a Supreme Court and a High Court, which shall be the superior courts of Ghana.

(2) Subject to the provisions of the Constitution, the judicial power of the State is conferred on the Supreme Court and the High Court, and on such inferior courts as may be provided for by law.

(3) The power to repeal or alter this Article is reserved to the people.

#### Provisions as to Superior Courts

**42. Jurisdiction.**—(1) The Supreme Court shall be the final court of appeal, with such appellate and other jurisdiction as may be provided for by law.

(2) The Supreme Court shall have original jurisdiction in all matters where a question arises whether an enactment was made in excess of the powers conferred on Parliament by or under the Constitution, and if any such question arises in the High Court or an inferior court, the hearing shall be adjourned and the question referred to the Supreme Court for decision.

(3) Subject to section (2) of this Article, the High Court shall have such original and appellate jurisdiction as may be provided for by law.

(4) The Supreme Court shall in principle be bound to follow its own previous decisions on questions of law, and the High Court shall be bound to follow previous decisions of the Supreme Court on such questions, but neither court shall be otherwise bound to follow the previous decisions of any court on questions of law.

**43.** Composition of courts.—Provision shall be made by law for the composition of superior courts in particular proceedings:

Provided that no appeal shall be decided by the Supreme Court unless the court hearing the appeal consists of at least three Judges, of whom at least one is a Judge of the Supreme Court; and no question whether an enactment was made in excess of the powers conferred on Parliament by or under the Constitution shall be decided by the Supreme Court unless the court considering the question comprises at least three Judges of the Supreme Court.

#### Judges of the Superior Courts

**44.** Chief Justice.—(1) The President shall by instrument under the Presidential Seal appoint one of the Judges of the Supreme Court to be Chief Justice of Ghana.

(2) The Chief Justice shall be President of the Supreme Court and Head of the Judicial Service.

Page 488

(3) The appointment of a Judge as Chief Justice may at any time be revoked by the President by instrument under the Presidential Seal.

**45. Judges.**—(1) The Judges of the superior courts shall be appointed by the President by instrument under the Public Seal.

(2) Provision shall be made by law for the form and administration of the judicial oath, which shall be taken by every person appointed as Judge of a superior court before the exercise by him of any judicial function.

(3) Subject to the following provisions of this Article, no person shall be removed from office as a Judge of the Supreme Court or a Judge of the High Court except by the President in pursuance of a resolution of the National Assembly supported by the votes of not less than two-thirds of the Members of Parliament and passed on the grounds of stated misbehaviour or infirmity of body or mind.

(4) Unless the President by instrument under his hand extends the tenure of office of the Judge for a definite period specified in the instrument, a Judge of the Supreme Court shall retire from office on attaining the age of sixty-five years and a Judge of the High Court shall retire from office on attaining the age of sixty-two years.

(5) A Judge of a superior court may resign his office by writing under his hand addressed to the President.

(6) The power to repeal or alter this Article is reserved to the people.

**46.** Salaries and pensions.—(1) The salary of a Judge of a superior court shall be determined by the National Assembly and shall not be diminished while he remains in office.

(2) The Chief Justice shall be entitled to such additional allowance as may be determined by the National Assembly.

(3) All salaries and allowances paid under this Article and all pensions and other retiring allowances paid in respect of service as Chief Justice or other Judge of a superior court are hereby charged on the Consolidated Fund.

## Attorney-General

**47. Attorney-General.**—(1) There shall be an Attorney-General, who shall be a Minister of Ghana or other person appointed by the President.

(2) Subject to the directions of the President, there shall be vested in the Attorney-General responsibility for the initiation, conduct and discontinuance of civil proceedings by the Republic and prosecutions for criminal offences, and for the defence of civil proceedings brought against the Republic.

(3) The office of the Attorney-General shall become vacant—

(a) if his appointment is revoked by the President; or

(b) on the acceptance by the President of his resignation from office; or

(c) immediately before the assumption of office of a President.

*Page* 489

#### President's powers of mercy

**48. President's powers of mercy.**—(1) The President shall have power, in respect of any criminal offence—

(a) to grant a pardon to the offender, or

(b) to order a respite of the execution of any sentence passed on the offender, or

(c) to remit any sentence so passed or any penalty or forfeiture incurred by reason of the offence.

(2) Where the President remits a sentence of death he may order the offender to be imprisoned until such time as the President orders his release.

## PART VII

## HOUSES OF CHIEFS

**49.** Houses of Chiefs.- There shall be a House of Chiefs for each Region of Ghana.

**50.** Composition and functions.—A House of Chiefs shall consist of such Chiefs, and shall have such functions relating to customary law and other matters, as may be provided by law.

#### PART VIII

#### THE PUBLIC SERVICES

**51.** The Public Services.—(1) The Public Services of Ghana shall consist of the Civil Service, the Judicial Service, the Police Service, the Local Government Service, and such other Public Services as may be provided for by law.

(2) Subject to the provisions of the Constitution and save as is otherwise provided by law, the appointment, promotion, transfer, termination of appointment, dismissal and disciplinary control of members of the Public Services is vested in the President.

**52. Retiring allowances.**—All pensions, gratuities and other allowances payable on retirement to members of the Civil Service, the Judicial Service and the Police Service are hereby charged on the Consolidated Fund.

## PART IX

## THE ARMED FORCES

**53.** Prohibition of irregular forces.—(1) Neither the President nor any other person shall raise any armed force except under the authority of an Act of Parliament.

(2) The power to repeal or alter this Article is reserved to the people.

**54.** Powers of Commander-in-Chief.—(1) Subject to the provisions of any enactment for the time being in force, the powers of the President as Commander-in-Chief of the Armed Forces shall

Page 490

include the power to commission persons as officers in the said Forces and to order any of the said Forces to engage in operations for the defence of Ghana, for the preservation of public order, for relief in cases of emergency or for any other purpose appearing to the Commander-in-Chief to be expedient.

(2) The Commander-in-Chief shall have power, in a case where it appears to him expedient to do so for the security of the State, to dismiss a member of the Armed Forces or to order a member of the Armed Forces not to exercise any authority vested in him as a member thereof until the Commander-in-Chief otherwise directs; and a purported exercise of authority in contravention of such an order shall be ineffective.

## PART X

## SPECIAL POWERS FOR FIRST PRESIDENT

**55.** Special powers for first President.—(1) Notwithstanding anything in Article Twenty of the Constitution, the person appointed as first President of Ghana shall have, during his initial period of office, the powers conferred on him by this Article.

(2) The first President may, whenever he considers it to be in the national interest to do so, give directions by legislative instrument.

(3) An instrument made under this Article may alter (whether expressly or by implication) any enactment other than the Constitution.

(4) Section (2) of Article Forty-two of the Constitution shall apply in relation to the powers conferred by this Article as it applies in relation to the powers conferred on Parliament.

(5) For the purposes of this Article the first President's initial period of office shall be taken to continue until some other person assumes office as President.

(6) The power to repeal or alter this Article during the first President's initial period of office is reserved to the people.

Website: www.francisbennion.com				
Doc. No. 1960.001	The Constitutional Law of Ghana, pp. 473-490			
For full version of abbreviations click 'Abbreviations' on FB's website.				